### IMPLEMENTATION CHALLENGES IN CEMS: INDIAN EXPERIENCE

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### OUTLINE OF PRESENTATION

- CEMS IN INDIA
- INDUSTRIAL REGULATION AND CEMS IN SURAT
- CALIBRATION
- VENDOR CERTIFICATION
- DATA ACQUISTION AND HANDLING
- DATA VALIDATION AND ANALYSIS
- SKILLED MANPOWER
- CEMS FOR DECISION MAKING
- WAY AHEAD

### **CEMS IN INDIA**

2013: CPCB releases guidelines and specifications for PM CEMS 2014: CPCB mandates 17 polluting category industries to install CEMS 2015-ongoing: PCBs set up CEMS data handling centers 2017: Revised CEMS guidelines released

Figure 1. Timeline of key steps taken by regulators towards CEMS integration

### INDUSTRIAL REGULATION IN SURAT

- High levels of emissions : More than half of units have been found to exceed the prescribed norms for Particulate Matter (PM)
- Regulator capacity crunch: More than 700 textile units with majority in small and medium scale supervised by decreasing number of officials and ever increasing mandates and number of industrial units
- Other innovations to monitor industrial emissions:
  - Using Close Circuit Television (CCTV) to monitor stack emissions
  - Resolving conflicts of interest in existing audit system

### **CEMS IN SURAT**

2014

2015

2016

2017

- PM CEMS installed in 176 industries, 75% sending data
- Intended rollout to 350+ industries to test pilot emissions market

Sample selection for pilot market Industry survey

Vendor identification

Pilot Data Acquisition and Handling Center

CEMS installation and calibration begins Industry survey

Interactive website and mobile application Systematic re-calibration

2018 Pilot CEMS Action matrix

Figure 2. Key milestones towards using CEMS in Surat

### STAKEHOLDER MAP

- Power-interest grid (Bryson, 2004) maps stakeholder commitment to high-quality data transfer
- Industries, vendors and labs with high influence lack interest



*Low* Influence of stakeholder *High* Figure 3. Gauging stakeholder interest and influence over data transfer

## CALIBRATION

- Collusion between industries, vendors and labs to under calibrate
- Systematic calibration by third party calibration through auditor to resolve this issue
- True calibration factors almost twice the original



Figure 4. Comparison of calibration factors from 2015 and 2017

## VENDOR CERTIFICATION

- Absence of quality standards
- Inconsistency in device performance
- 60% of industries met CPCB postcalibration requirements
- Low accountability



Figure 5. Distribution of Root Mean Squared Percent Error across devices in 2017

### DATA ACQUISITION AND HANDLING



Figure 6. Data availability from March 1 to March 21, 2018

- Data generally available 60-65% of the time
- Multiple reasons for data unavailability – multi-dimensional problem
- Need for robust accountability structures

## CAUSES OF DATA UNAVAILABILITY

Data unavailable at	Technological problems	Frequency of occurrence	Behavioural problems	Frequency of occurrence	Organizational problems	Frequency of occurrence
Site	Device software malfunction	Rare	Disconne- cting device	Very common	Poorly structured maintenance contract	Common
	IT Vendor software malfunction	Occasio- nal	Switching off PC	Rare	Unavailability of skilled labour	Rare
	Hardware problems	Very common				
Server	Server malfunction	Very rare				
	Data retrieval issues	Common				

### CONTRACT STRUCTURES

# Distribution of aggregated costs on CEMS till date

### Desired characteristics of maintenance contract



#### Provide Maintain spare preventive and parts locally for breakdown quick repairs maintenance Unlimited **Review device** software performance maintenance monthly Troubleshoot issues within a Replace spares at minimal cost limited timeframe

## DATA VALIDATION AND ANALYSIS

- Need for an efficient data validation system
- Current validation methods include iso-kinetic sampling and Ringelmann surveys



Note: Scatter Plots separated by Calibration

Figure 7. Plot of CEMS data against Ringelmann readings across calibration status

## SKILLED MANPOWER

- State-owned Data Acquisition and Handling Centres set up
- Insufficient data specialists, CEMS experts
- Dedicated manpower unavailable, most officers handle multiple departments
- Introduction of multiple tools to enable effective utilization of limited capacity

Interactive website and mobile application

Development of performance metrics, escalated actions

Weekly performance reports

Figure 8. Tools to monitor industrial emissions through CEMS

### CEMS DATA FOR DECISION-MAKING

Data Performance: How much data received at server?

Different than the existing commandand-control regime where severe punishment is meted out at any instance of non-compliance PM Performance: How much and how long exceeded?

Weekly performance reports

Act according to severity of offence

Identify offenders across different grades of severity

### CEMS DATA FOR DECISION-MAKING

### • Two important metrics:

- Data Performance: Indicates the percentage of data transmitted by the CEMS device to GPCB server.
- PM Performance: Measured by PM Score, which indicates the duration and extent for which reported PM emissions exceeded prescribed norms of 150mg/Nm3.
- Use weekly performance reports to identify offenders across different grades of severity
- Act according to severity of offence
- Totally different approach than the existing commandand-control regime where severe punishment is meted out at any instance of non-compliance

### WAY AHEAD

- Key threats to well-functioning CEMS:
  - Collusion between environmental laboratories and industries to misreport data
  - Weak contracting practices furthering disinterest or complacence among device vendors
  - Absence of a structured methodology for regulators to use and act upon CEMS data
- There is need for strong accountability structures
- Newly introduced action framework promises to improve plant accountability, should have a cascading effect onto the device vendors and environmental laboratories

## THANK YOU

### QUESTIONS?

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### **REFERENCE: RINGELMANN**

- Low-cost, visual emissions testing
- Compares the colour of smokestack emissions against a calibrated grey scale
- High frequency means of testing pollution without directly sampling plants



Figure 9. Rngelmann grey scale

### **REFERENCE: ACTION MATRIX**

Action	Period of	Criteria based on	Criteria based on					
	Observation	Data	PM Performance					
	(No of week = X)	Performance						
Regional Office sends								
auto-generated SMS	1 week	Industry is one of 5						
and email to industry		with lowest positive						
Regional Office sends		data availability						
auto-generated email	2 weeks	and mean data	Industry is one of 5 with <u>worst PM</u>					
and letter to industry		availability is <85%						
Regional Office meets		(OR)	Performance and					
with industry and CEMS	3 weeks	Industry has zero	<u>exceedance</u> <u>duration</u> > 0 hours					
vendor		data availability for						
Regional Offices		at-least X weeks in						
conducts site visit and	4 weeks	the past 4 weeks						
collects stack sample								